“Spatial Segregation and Ethno-Religious Violence: A Lesson from Ambon, Indonesia”

Wara Urwasi
2014 Arryman Fellow

May 16, 2015

Abstract: This paper examines when and how space influences the occurrence of communal violence, particularly among ethno-religious groups. The study of ethno-religious violence in Indonesia has led to a rich understanding of its root and proximate causes. Missing from this study, however, is the analysis of a spatial dimension. I explore the importance of space through a study of Ambon in Maluku Province, a provincial city with large Christian and Muslim populations. I argue that space should be seen as a major contributing factor that can ameliorate or exacerbate conflicts between groups. I extend a theoretical framework of space and collective violence that looks at space as both a motivation-driven mechanism and an opportunity-driven mechanism. In this study, I use scholarly works, archival data, and census data to provide information about the historical conditions of Ambon, the spatial arrangement of religious groups, and the pattern of violence. The preliminary findings confirm the hypothesis that space acted as a motivation-driven mechanism in the Ambon conflict in which spatial segregation created a desire for a certain territory because of its objective and subjective values. Space also played a role as an opportunity-driven mechanism in which spatial segregation in Ambon increased the interaction within groups, mobilized groups to participate in communal violence, and facilitated the targeting of other groups during a state of conflict.

Keywords: spatial segregation, ethno-religious violence, motivation-driven mechanism, opportunity-driven mechanism

Presented at the 2014 Arryman Fellows’ Symposium, on May 16, 2015 as part of the Equality Development and Globalization Studies (EDGS) program at Northwestern University, with generous support from the Rajawali Foundation.
Spatial Segregation and Ethno-Religious Violence: A Lesson from Ambon, Indonesia

Wara Urwasi
Department of Sociology, Northwestern University
kadek.urwasi@northwestern.edu

Abstract: This paper examines when and how space influences the occurrence of communal violence, particularly among ethno-religious groups. The study of ethno-religious violence in Indonesia has led to a rich understanding of its root and proximate causes. Missing from this study, however, is the analysis of a spatial dimension. I explore the importance of space through a study of Ambon in Maluku Province, a provincial city with large Christian and Muslim populations. I argue that space should be seen as a major contributing factor that can ameliorate or exacerbate conflicts between groups. I extend a theoretical framework of space and collective violence that looks at space as both a motivation-driven mechanism and an opportunity-driven mechanism. In this study, I use scholarly works, archival data, and census data to provide information about the historical conditions of Ambon, the spatial arrangement of religious groups, and the pattern of violence. The preliminary findings confirm the hypothesis that space acted as a motivation-driven mechanism in the Ambon conflict in which spatial segregation created a desire for a certain territory because of its objective and subjective values. Space also played a role as an opportunity-driven mechanism in which spatial segregation in Ambon increased the interaction within groups, mobilized groups to participate in communal violence, and facilitated the targeting of other groups during a state of conflict.

Keywords: spatial segregation, ethno-religious violence, motivation-driven mechanism, opportunity-driven mechanism

---

* This paper is an Arryman Fellowship—EDGS working paper. The author would like to thank Mary Pattillo, Jeffrey Winters, Carol Yoken, Lisa-Jo van den Scott, Rita Padawangi, Rahardhika Arista Utama, Muhammad Fajar, Gde Metera, and Y Thien Nguyen for very helpful feedback and suggestions. This research is made possible due to generous funding from the Indonesian Scholarship and Research Support Foundation (ISRSF) and its benefactors: PT AKR Corporindo, PT Adaro, PT Bank Central Asia, PT Djarum, the Ford Foundation, the Rajawali Foundation, and the William Soeryadjaya Foundation.
1. Introduction

Spatiality has gained increasing attention among scholars, especially from the perspective of space not merely as a static product but rather as an active agent that informs and affects intergroup relations. The primary objective of this research is to explore the relationship between spatiality and communal violence, particularly between ethno-religious groups. This paper is part of a larger project that aims to compare dimensions of the issue among various Asian countries. Indonesia provides a setting for study on the intersectionality of ascribed identity such as ethnicity and religion and achieved status such as socio-economic class.

This issue is explored through a study of Ambon in Maluku Province, a provincial town in the eastern part of Indonesia. The period of 1999 signifies a critical phase in changing ethnic and religious patterns in Indonesia, with several occurrences of communal violence in many regions. The violence that occurred in Ambon erupted from prolonged tensions between Christians and Muslims in the region. The conflicts in Maluku Islands from 1999 to 2002 resulted in approximately 5,000 people dying, and more than 500,000 people being displaced (ICG 2002; UNDP 2005). According to Mearns (1999), this conflict revealed the sharp geographic divisions between the Christian and Muslim groups prior to the conflict. Christians and Muslims lived in mostly separate sub-districts and villages, and even when they lived in one village, the groups had distinct neighborhoods (HRW 1999). The visual overview of the city reflected “a religious mosaic” (Colombijn and Erdentug 2002:11) that divided the community into a number of Christian and Muslim sections. More recent communal conflict in Ambon occurred in 2011, revealing the lasting impact of the previous events.

The repeated ethno-religious violence in Ambon, however, did not occur in every neighborhood. Wayame Village, for example, with its balanced demographic composition
between Christians and Muslims, was not involved in the conflicts. As Moore noted, “Riots that occurred in other towns and villages on (sic) Ambon did not take place in Wayame” (2001 in Barnes 2007:114-115). Instead, the local leaders and the residents formed “Team 20” consisting of Christians and Muslims to prevent inter-faith tension (Pamuji et al. 2008). The community’s mechanisms, such as regulating religious symbols and controlling issues and misinformation, successfully prevented both segregation and violence along religious lines. The pattern shows that certain neighborhoods were able to prevent conflict in their areas, while some particular neighborhoods were unable to do so.

Studies on ethnic conflict in Indonesia have provided rich analysis of its root and proximate causes, examining multiple-level causation that includes local, national, and international contexts. Numerous literatures suggest that discrimination since the colonial time, chronic rivalry, and prejudice are frequently at the core of the tension between ethno-religious groups. Furthermore, a number of studies provide evidence that particular events, such as economic shocks and a consequent struggle for control over resources, decentralization that leads to a challenge of the power structure, and diminished state capacity to control violence can help to elucidate the outbreak of historical tensions into communal violence (e.g. Bertrand 2002, 2004; Goss 2000; van Klinken 2007; Sidel 2006, 2008). Moreover, Aspinall (2008), Barron et al. (2009) and Varshney (2010) suggest that the study of conflict should put more emphasis on the micro or local factors for understanding violence.

What is missing from existing studies of Indonesia’s intergroup conflict is the analysis of a spatial dimension. Most research about communal violence in Ambon mentions the importance of residential segregation between groups, but none of this research provides a clear answer to when and how this spatial condition influences the risk of a group’s being involved in violence.
This paper attempts to address this issue along with other important questions: Why are some areas in Ambon prone to conflict while others are not? What exactly are the causal links between spatial pattern and intergroup tension and violence?

These questions are part of a larger debate on the causal relationships between space and conflict. Space can affect power relations between groups from different ethnicities, religions, and class statuses. Some scholars argue that using space as an independent variable in framing its relation to conflict can lead to “simultaneity bias” (e.g. Kanbur, Rajaram, and Varshney 2011). However, neglecting the analysis of spatial configurations, principally settlement patterns, prevents us from understanding the group interactions and actors that lead to conflict (Weidmann 2009a). In this paper, I contend that space should be seen as a major contributing factor that can either ameliorate or exacerbate conflicts because of its value and its potential role as a facilitating condition for the group interactions. Moreover, the debate over segregation as a means for prevention or mitigation of conflict has been challenged. Within that debate, one argument posits that segregation can help to diminish conflict (e.g. Kauffman 1996; Weidmann and Sahleyan 2013), while another perspective contends that separation provides opportunity for the explosion of communal violence (e.g. Field, et al. 2008; Kasara 2014). This study aims to revisit the debate on the causal relationship between segregation and violence.

To examine the case of Ambon, I draw on the literatures on ethnicity, spatial segregation, as well as geography and communal violence. In doing so, I extend an argument by Weidmann (2009b) who suggests in his study of intrastate conflict that space plays a role as a motivation-driven mechanism and an opportunity-driven mechanism. I argue that these same mechanisms facilitate the occurrence of communal violence in Ambon, and I insert several additional contributing factors. In this study, I use scholarly works, archival data, and census data to
provide information about the historical conditions of Ambon. I create several mappings of the spatial arrangement of religious groups and the pattern of violence based mainly on the 1999 Human Rights Watch Report and Ecip’s work (1999). Because of minimal availability of micro-level data at the sub-district and neighborhood levels, in this stage of research, I put more emphasis on early episodes of the Ambon conflict that occurred in 1999.

The preliminary findings support the hypothesis of the roles of space in the occurrence of ethno-religious violence in Ambon. This paper suggests, first, that spatial segregation created a desire of particular group of a certain territory because of its functions in two domains: economic resources and identity formation. From this perspective, a higher degree of spatial segregation between ethno-religious groups was the objective of the conflict. Second, the findings suggest that violence occurred in sub-districts and neighborhoods where a certain degree of segregation existed between different groups. In this way, space played a role as an opportunity-driven mechanism in which spatial segregation increased interaction within groups, mobilized groups to participate in communal violence, and facilitated the targeting of other groups during a state of conflict.

This paper is organized as follows: after situating my study in the relevant literature on geography and ethnic violence, I develop a theoretical framework suggesting the mechanisms of how spatial segregation influences the occurrence of ethno-religious violence. I then move on to present a case study, including a brief history of the formation of the ethnic setting and spatiality of Ambon, before discussing the pattern of violence that occurred in Ambon with more emphasis on the 1999 conflict. Next, I analyze the data and offer some preliminary conclusions as well as further research possibilities.
2. Defining the Terms and Theoretical Framework

This section introduces the theoretical foundations for the approach to ethnicity and the relationship between spatiality and communal violence. I start with defining the terms ethno-religious groups and communal violence used in this paper. Next, I look at the existing theories of the causal mechanism of ethnic conflict. I then turn to the literature on social space and the processes and consequences of spatial segregation in search of additional contributing factors that may assist in analyzing the case study. Then, I explore several approaches that address how space plays a role in the occurrence of conflict, including 1) ethnic competition theory and ethnic segregation theory and 2) space as a motivation-driven mechanism and an opportunity-driven mechanism.

2.1 Ethno-religious Groups and Communal Violence

In this paper, I use the term ethno-religious for the restrictive identity it connotes, as opposed to the concept of ethnic group. Ethno-religious group refers to ethnic groups with religion as a potent marker of their ethnic identification. According to Kaufmann (1996), ethnic conflicts refer to disputes concerning the power relationship “between communities that see themselves as having distinct heritages” (p.138). Therefore, conflict may also occur because a particular ethnic group considers itself as indigenous or “sons-of-the-soil,” and migrants enter the region (Fearon and Laitin 2011:199). The conflict between indigenous and immigrant groups involves competition over resources including land, jobs, services, and/or natural resources (ibid. p.200). The conflict also results when unifying values are disturbed, with the members of particular group reacting to a perceived attack on their values (Lambert 2013:3). The conflict
between groups may or may not be manifested in group riots, communal violence, and/or civil war.

Ethno-religious violence in this paper refers to an event in which groups are involved in acts of aggression against each other, and in which individuals participate in the violence as a group and upon the basis of ethnic and religious identification. Adopting the definition by Lambert (2013), ethno-religious violence must include physical dimension, and individuals participate as members of a community, instead of through direct self-interest in the dispute. Therefore, ethno-religious violence is synonymous with what Horowitz calls as a deadly ethnic riot, which is “an intense, sudden, though not necessarily unplanned, lethal attack by civilian members of one ethnic group on civilian members of another ethnic group, the victims chosen because of their group membership” (2001:1).

Barron, Kaiser, and Pradhan (2004) have generated a list of hypothesis on why ethnic groups fight, based on economic, social, and political dimensions (see Table 1). From the economic perspective, the points of contention between two groups include economic rivalries and supply of public goods, poverty, inequality, property rights, and the process of economic development and structure change (Barron, Kaiser, and Pradhan 2004:2). In the political dimension, particular consideration is given to the role of the state and civil institutions as the mediator between ethnic groups and violence (Kanbur, Rajaram, and Varshney 2009). Most of the arguments state that institutional design and unequal state policy favoring one ethnic community often produces violence (e.g. Horowitz 1985; Jalali and Lipset 1992). The competition over political representations also gives a reason for conflict, in which some of the conflicts occur during election campaigns (e.g. Wilkinson 2004; Toha 2015). Competition over political representation may use both ethnic divisions to mobilize support, and intra-elite
competition at the local level to manipulate “long term primordialist social patterns” (Coppel 2006:7). The inability of the state to control conflict also becomes the pathway of how small protests and demonstrations may end up in ethnic conflict (e.g. Panggabean and Smith 2011).

From the social dimension, ethnic diversity may increase the possibility of conflict when it intersects with inequality. Varshney (2002) argues that a fragmented social infrastructure—in which participation in an informal association is built on religious and ethnic groups—may cause violence to occur in one area while others remain at peace. He emphasizes that the interaction between ethnic and religious groups in urban areas is insufficient to prevent escalations of conflict.

<table>
<thead>
<tr>
<th>Dimensions</th>
<th>Hypothesis</th>
</tr>
</thead>
<tbody>
<tr>
<td>Economic</td>
<td>Poverty increases conflict</td>
</tr>
<tr>
<td></td>
<td>Inequality among individuals increases conflict</td>
</tr>
<tr>
<td></td>
<td>Sudden loss of local income increases conflict</td>
</tr>
<tr>
<td></td>
<td>Economic development increases conflict</td>
</tr>
<tr>
<td></td>
<td>Uncertain property rights increase conflict</td>
</tr>
<tr>
<td>Social</td>
<td>Social diversity (ethnicity/religion) increases conflict</td>
</tr>
<tr>
<td></td>
<td>Types of diversity</td>
</tr>
<tr>
<td></td>
<td>- Inequalities between groups constitute a more potent source of violent conflict than inequalities among individuals (Stewart 2000)</td>
</tr>
<tr>
<td></td>
<td>- What matters is how communal/ethnic diversity is mediated through associational forms on interaction across groups (Varshney 2002)</td>
</tr>
<tr>
<td>Political/Institutional</td>
<td>Lags/resistance in rural democratization increases conflict</td>
</tr>
<tr>
<td></td>
<td>Absence of community watch organizations increases the likelihood of conflict</td>
</tr>
<tr>
<td></td>
<td>Absence of readily accessible police presence increases the likelihood of conflict</td>
</tr>
<tr>
<td></td>
<td>Leadership characteristics have an influence on conflict</td>
</tr>
</tbody>
</table>

Along with this list, several studies have linked the conflict with other causal factors: nationalism and sense of unity. In addition to ethno-religious identity and class status, identity formation is also shaped by the insider/outsider relationship. In this case, groups can also be seen as “imagined communities,” a term introduced by Benedict Anderson (1991) to refer to a community that attributes its present cohesion to a shared cultural ancestry, whether or not such
ancestry corresponds with the actual historical record. The causal mechanism stemming from this dimension relates to the “maintenance or perpetuation of group boundaries, the competing imaginations of these” (Kanbur, Rajaram, and Varshney 2009:20). Imagined geographies also relate to ideological and religious forces that offer different conceptions of group boundaries that make conflicts “established structures of meaning making” (ibid).

2.2 Approaches on Spatial Segregation and Ethnic Conflict

It is commonly realized that the study of social interaction should take spatial components into account. The relation of space and social constructs links to the concept of the “duality of space” proposed by Löw (2008), in which individuals are seen as social agents involved in the spatial production process. Spatial dimensions, in turn, influence the individual’s actions. As argued by Henri Lefebvre, “(social) space is a (social) product” (1991:26). The production of social space encompasses spatial practice, representation of space, and representational spaces. Spatial practice refers to the physical and material activities encompassing “the circulation of goods, people, money, labor power, information… within a hierarchy of administrative and organizational divisions of space” (Lefebvre 1991 in Zieleniec 2007:73). The representation of space is the process of abstraction and conceptualization of space created by the powerful. Another aspect is representational spaces, which are the “spaces of imagination, of resistance, of carnival, of subversion and appropriation” experienced by the people (Dennis 2008:2). Similarly, Colombijn and Erdentug (2002) contend that the connection between ethnicity and urban space is a two-way process. Space and its ownership, ordering, and manipulation become “a means for efficient expansion of power” (Dreyfus and Rabinow
1982:190). This power usually takes the form of territory or “physical properties” that also structures the “interaction opportunities” of individuals (Weidmann 2009a: 24).

Spatial patterning of ethnic groups in conjunction with their host societies takes two forms: assimilation and segregation. Assimilation denotes the integration of minority groups into dominant groups culturally and spatially (Peach 2005), while segregation involves a process of maintaining cultural identity and socio-spatial separateness. Wolff (2007:4157) defines segregation as “formal and informal separation of one group from another…based on markers of difference, where race, ethnicity, gender, class, sexual orientation, or religion is used as the foundation for justifying a split between groups and populations.” Residential segregation, in particular, occurs because of either discriminatory or voluntary tendencies of individuals to concentrate or cluster within their groups.

Several works have highlighted the positive and negative consequences of spatial segregation. The concentration of a homogeneous group through residential segregation may allow that group to preserve its social cohesion, cultural identity, and networks. It also provides a greater sense of security and personal safety (Farley 2010). In contrast, segregation can lead to negative consequences such as discrimination and intergroup tensions. Segregation can further impact the quality of relationships among groups by reducing contact and inclusion, exposing polarization among groups (Iceland 2007), and strengthening intergroup boundaries.

Similarly, Boal (1981) provides four basic functions of ethnic segregation. By joining an ethnic cluster, members of a particular group decrease their sense of isolation, and their presence in an area establishes an organized protection system for the entire group. Second, residential segregation functions for a minority community as an avoidance of an unfamiliar world. As Kramer (1970) notes, an ethnic cluster provides a “haven of refuge in unfriendly surroundings”
A third function of ethnic segregation is related to the preservation and promotion of an ethnic group’s cultural heritage. This preservation function is enhanced by the development of ethnic institutions such as schools and religious establishments. Finally, Boal also notes that spatial concentration provides an ethnic group with a defense system in the struggle of its members within a larger society; that struggle may take the form of peaceful action or may evolve into communal conflict.

Because of the different consequences of spatial segregation, an intriguing puzzle has emerged in the research, with two competing approaches to analyzing the structural cause of ethnic conflict and spatiality: “ethnic competition theory” and the “ethnic segregation model” (Medrano 1994). These two approaches are opposed in looking at the effects of economic inequality and segregation on intolerance and conflict. Ethnic competition theory suggests that the mobilization of ethnic groups is caused by competition over scarce resources and economic activities (Barth 1969; Olzak 1992). The competition among ethnic groups results from the declining ethnic segmentation and ethnic hierarchy (Medrano 1994). In other words, this theory suggests that the decreasing segregation between ethnic groups increases ethnic competition and conflict.

In contrast, the ethnic segregation model proposes that ethnic intolerance and conflict result from uneven development, increased hierarchy, and inequality rather than from competition (Medrano 1994). The ethnic segregation model assumes that place becomes one mechanism that transmits inequality (e.g. Massey and Denton 1993; Sharkey 2013; Wilson 1987). According to Blau (1977), the spatial organization of a society influences the group’s mobility and opportunities. Spaces in this respect can be seen as “the geography of opportunity” (Rosenbaum 1995) that relates to access to better schools and jobs, neighborhood satisfaction,
and safety (Briggs, Darden and Aidala 1999). The uneven development can be observed at several levels: core and peripheral regions, city and rural, and between neighborhoods within a city. This theory, therefore, argues that segregation-induced inequality in economic and social dimensions increases ethnic intolerance and conflict.

These two approaches—although helpful in analyzing the conditions of ethnic tensions and conflict—seem to compete with each other if both are applied at one spatial level (regional, state, or city level). I argue that both theories may apply simultaneously at different levels. The competition between groups and the changing spatial settings at the city level, for example, may be followed by segregation at the sub-district or neighborhood level. This paper uses both theories to examine the case of Ambon at different spatial levels.

2.3 Spatial Segregation as a Motivation-driven Mechanism and an Opportunity-driven Mechanism

Another approach that is suitable for addressing the interrelationship between space and conflict is to see space in the sense of territory as a source of conflict, as well as space as a contingent factor that facilitates conditions of conflict (Diehl 1991). In other words, space can be seen as both “a motivation-driven mechanism” and “an opportunity-driven mechanism” (Weidmann 2009b). A motivation-driven mechanism occurs when a desire for a certain territory motivates conflict; whereas an opportunity-driven mechanism describes the fact that shared territorial residence provides the opportunity for coordination.

Weidmann suggests that a motivation-driven mechanism works when a particular geographic area becomes the reason for disputes between groups, where one group fights for power and control over a region it perceives as its own. Territory can be the source of conflict
because of its real or perceived value. Such values relate to economic, political, and cultural
dimensions, including the objective value that refers to the resources located in the territory;
strategic value for control and military advantage; and subjective value because land or territory
is part of group’s culture and identity (Toft 2003). To achieve the ownership of a territory and its
objective and subjective values, displacement of certain groups becomes one possible strategy
that will allow the opposition group to gain control over land and consolidate larger areas of
ethnic homogeneity. Clashes between ethnic and religious groups are often accompanied by
displacements of particular groups that lead to changes in political power and socio-spatial
structure in the conflicted areas.

From this perspective, a higher degree of spatial segregation is the goal of conflict
because it allows for the hardening of a boundary, not only the physical dimension but also the
mental boundary between different identity groups. Several studies claim that segregation is
indeed an effective strategy to avoid conflict, as it reduces the interaction between hostile groups.
For example, Weidmann and Sahleyan (2013) argue that ethnic “unmixing” and the creation of
homogenous enclaves were causes of diminishing conflict in Baghdad. Their conclusions
corroborate the argument that partition or physical separation between ethnic groups is the best
approach for peacemaking in the midst of conflict (Kaufmann 1996).

In contrast, an opportunity-driven mechanism, according to Weidmann (2009b), relates to
the interaction opportunity within and between group members. He views group concentration as
facilitating intra-group coordination and mobilization for communal action. While some type of
gain is the primary factor driving conflict, spatial proximity among members affects group
communication. As Laitin (2004) suggests, “territory sets the stage for violence to become a
feasible strategy if spatial group distribution facilitates collective organization for conflict” (in
Interaction within a group is conducive to conflict with other groups because it enhances the establishment of collective grievances, facilitates the flow of information, and increases social pressure on individuals to participate, making recruitment more likely.

Spatial segregation between groups affects other mechanisms, which can alleviate the level of conflict. The more legible the physical boundaries between groups during a conflict, the more quickly one group can identify the opposite group. A study conducted by Fjelde and Hultman (2014) in sub-Saharan Africa can shed light on this matter. According to them, ethnic groups in sub-Saharan Africa tend to cluster geographically. Their findings show that this settlement pattern facilitates collective targeting along rival ethnic lines because spatiality provides group-level identification. Therefore, spatial segregation enhances the establishment of systematic collective targeting of particular members of a group.

While looking at space as a motivation-driven mechanism and an opportunity-driven mechanism approach is helpful in establishing a framework for the issue addressed in this paper, its implementation has focused mainly on the conflict between government and rebel groups and has not yet been tested at the city level. Moreover, Weidmann’s study focuses solely on geographic concentration of particular group that settles in one contiguous area of a country. In this paper, I apply the theory to the city-level area with a different type of settlement pattern, in which the distribution of ethno-religious groups creates not only city-level fragmentation but also neighborhood-level segregation.
2.4 Framework of the Analysis

Based on the literature review, I develop a framework to analyze the case of Ambon that includes a general approaches and contributing factors.

![Figure 1. Framework of conditional relationship between spatiality and ethno-religious violence](image)

3. The Case of Ambon City, Maluku

The Muslim majority made up 87.2% of the total Indonesian population in 2011. The distribution of religious groups at the national level shows the regional division between west and east Indonesia (see Appendix 1). Muslims are predominant in Java, Sumatera, Kalimantan, and Sulawesi while Christians are the majority in Southern Maluku, East Nusa Tenggara, and Papua. Spatial distribution at the national level, therefore, repeats the imbalance of distribution of religious groups. Maluku Islands formed one province before they finally split into two in 1999: North Maluku and Maluku.

3.1 The Spatial Distribution of Ethno-religious Groups in Ambon

Following the factors that influence the formation of ethnic settings suggested by Brown (1997:512), in this section I explain a brief history of Ambon related to the demographic patterns
and ethno-religious geography, colonial legacies, economic factors and trends, and regional influences. Ambon is the name of the capital of Maluku Province as well as the island in which the city located. Ambonese is a term that describes ethnic groups that populate not only Ambon Island but also the district of Central Maluku. The population of the city, according to the Population and Civil Registration Agency (2012), numbers 390,825 people. The administrative development in Ambon Island is divided into two: the Ambon municipal area and a part of Central Maluku district (see Map 1).

Before the first city agglomeration in 1979, the old town part of Ambon City was only a single sub-district of Sirimau and was densely populated. The majority of the Muslim population resided in the neighborhoods of Batu Merah, Waihaong, and partly in Tanah Lapang Kecil, Diponegoro, and Jalan Baru, while other areas were predominantly Christians. The old town of Ambon functioned as a port, with commercial and government districts, markets, and residential settlements. The area surrounding the old core of the city was inhabited by the Christian majority especially in the southern peninsula.

In addition to the Ambonese, which encompassed Muslims and Christians, many ethnic migrants arrived in Ambon Island, such as Butonese from Southeast Sulawesi and Bugis and Makassarese from South Sulawesi. These migrants settled in their own clusters of the same ethnic and/or religious groups. They were predominantly Muslims, and they dominated small-scale retail trading and transportation networks (Ecip 1999).

Ambon City area then agglomerated into three sub-districts in 1979: Sirimau, Nusaniwe, and Teluk Ambon Baguala. The Muslims spread their settlements mostly to the northern and western parts of the city, while the Christians spread to the southern and eastern parts. In 2006,
the Ambon City administrative area was again agglomerated from three districts to five districts, covering Leitimur Selatan and Teluk Ambon district.

Before the coming of the Portuguese and the Dutch, traders from the Islamic kingdoms of Ternate and Tidore introduced Islam to Ambon (Cooley 1973:120). Portuguese missionaries started the spread of the Christian religion in the 16th century, along with their economic domination of the spice trade in Maluku. The Portuguese imposed segregation between the two religious communities with a physical barrier of fortresses, not only to safeguard their trading posts but also to propagate Christianity and protect the new local converts (Turner 2006).

Ambon then became the center of administration for the Dutch in Maluku. Similar to the Portuguese, the Dutch continued to privilege the Christian community and destroyed the Muslims’ clove trade. The Dutch colonial rule provided education that equipped Christian but
not Muslim Ambonese, leading to a higher literacy rate among the Christians (Chauvel 1990:36). This advantage affected not only areas within the city but also spread literacy skills to Christian villages in rural areas. The population of indigenous Ambonese, therefore, was divided between the two religions from this early time. Religious communities clustered in different villages (Mearns 1999) which later became known as either *Ambon Sarani* (Christians) or *Ambon Salam* (Muslims). The formation of such villages showed the strength of the groups’ internal solidarity, yet the segregation later made them vulnerable to the possibility of conflict between groups. However, the peace was maintained through the traditional system called *pela* and *gandong* among the *negeri* (village). *Pela* and *gandong* are “inter-village alliances” between villages with the same or different religious groups (Cooley 1961:263). It is a traditional (*adat*) institution based on socio-economic interest that also involves “reciprocal relationships” in public works, including building and maintaining places of worship (Ratnawati 2006).

The downfall of the spice trade changed the pattern of job opportunities such that government services—for example, the army and civil services (*ambtenaar*)—became the most important sources of income. Among the Ambonese Christians, the more educated received more access to work in the Dutch colonial bureaucracy in clerical jobs, and even the less educated were able to join the Dutch colonial army/KNIL (Chauvel 1990:32). Meanwhile, Dutch colonial policy discriminated against the Muslims who were afforded fewer chances in the colonial army and civil service (Braithwaite 2013:38), while the Protestants gained higher material wealth compared to the Muslim residents (Chauvel 1990). The Dutch administrative policy strengthened both clan-based and religious community-based territorial entities (Tanamal and Trijono 2004:234). The Dutch tactic of discrimination against the Muslims slowly and eventually formed chronic social segregation based on religion, even down to the village level. This situation started
to alter at the beginning of the 20th century after the inception of Indonesian nationalism under the leadership of Sarekat Ambon (Ambon Association). During the Japanese occupation of the archipelago, Christians and traditional local leaders (raja) were viewed as Dutch loyalists and removed from the bureaucracy. After this period, the role of Ambonese Muslims in politics increased (Ratnawati 2006).

The early independence period in Indonesia brought anxiety to the region and the rise of a movement to form a country separate from Indonesia. In Maluku, the movement called Republik Maluku Selatan (RMS), led mainly by the Ambonese Protestants, demanded an independent state. Faced with this situation, the people of Maluku divided into groups that sided with the Indonesian government and groups that wanted to be independent. With this split, the relations between the two communities became tenser, because most of the leaders of the RMS came from the Christian community. The movement led to a fight for independence, in which the victims of the upheaval were mostly from the Islamic community. The movement was defeated by the central government, resulting in decreased benefits for Ambonese Protestants in the bureaucracy and armed forces (Kiem 1993 in Sidel 2008:39). In contrast, the Muslims gained upward mobility along with growing access to education and employment opportunities, thus increasing competition over the distribution of socio-economic benefits.

During the Suharto period (1967-1998), the landscape was changing as the extensive transplantation of different ethnic groups created cultural friction and economic competition. A flood of immigrants from Bugis, Buton, Makassar (BBM) and Sumatra, Kalimantan, Java (SKJ), added to the size of the Muslim population in the entire Maluku Province (see Graph 1). As explained by Sidel (2008:41), patterns of migration to and within Maluku heightened “ethnicizing tensions” between Christian and Muslim communities as well as between
immigrants and the native population. The changing demographic composition in Ambon because of migration led to the tension, which started as an “antimigrant prism” (Davidson 2008:185; van Klinken 2001).

To understand the local representation and interaction among groups, I take an example of Silale neighborhood in Nusaniwe sub-district. Silale was a mixed locality with a vast majority of Muslim migrants who had arrived from the mid-1950s onwards. The migrants settled in the area alongside the river and on the foreshore. The haphazard process of settlement resulted in “the tightly packed, irregularly located, typical squatter/shanty area” compared to the more widely spaced houses of Christians (Mearns 1999:25). Ambon experienced urban sprawl, and the scarcity of residential land resulted in the rise of land price. The more recent arrivals of migrants increased the competition to find affordable sites for housing and resulted in illegal

Graph 1. Demographic changes in Maluku according to religion prior to the 1999 conflict
Source: Central Bureau of Statistics of Ambon City
settlements. The government then started the process of “rehabilitation” that required a more ordered space, organized planning, and a hygienic settlement pattern (Mearns 1999).

The relationship between Christian and Muslim households—who knew each other before—became weakened. According to Mearns (1999), “there was little knowledge and almost no interaction between the Christians and the Muslims and many of the newcomers were perceived as troublesome and potentially violent” (p.27). The Christians were then inclined to support local authorities in applying social control over the migrants, leading to an increased in social distance between groups.

Middle class Christians viewed the migrants as “coarse and unrefined” compared to their experience with European Protestants who valued “appropriate public behavior” (Mearns 1996:102). Ambonese Christians characterized the migrants from Sulawesi as more likely to take on hard manual labor and to be entrepreneurial. The Christians clashed with the migrant population because of the latter’s drunkenness and violence. Social stratification also formed among the migrants from Sulawesi. Bugis people perceived themselves as having a higher status and complained that Butonese, who were considered harsh and a lower status, often assaulted them (Mearns 1996).

In 1974, the new law on local government transformed the local leadership system in Ambon, which had been based on the clan. This new system provided political representation from various ethno-religious groups. However, it reduced the authority of the traditional leader (raja) who previously had the ability to stop conflict between groups from breaking out (HRW 1999). Moreover, the politics in Maluku under the New Order tended to be drawn along religious lines as Suharto cultivated new bases for political support from Islamic groups (Bertrand 2004; Davidson 2008).
The dominant role of the Christian community in Ambon before the conflict slowly shifted into the hands of the Muslim community. The issue of land was an important factor related to the tension between ethno-religious and migrant groups. The establishment of Law No.5/1979 changed the traditional control of land, forest, and coastal areas from adat society where indigenous forests were protected by customary rights to governance by formal law. The loss of traditional control over these functions gave everyone the opportunity for ownership over the land (Ecip 1999:139). With their economic capabilities, the Muslim migrants bought land based on purely economic considerations. According to Ratnawati (2006), the lack of cultural considerations in the changing of land ownership gave rise to the crisis in the community of Ambon. For the people of Ambon, land had not merely economic value but also cultural value that was significant for their ancestry. Pariela (1996) suggests that there are three functions of land for the people in Ambon:

“First, some people have lost a symbol of unity to maintain their lineage identity through collective landownership. Secondly, the household is no longer the unit of production because it has lost sufficient labor force to work its own land. Thirdly, their traditional ceremonies which are related to kinship and land tenure have become merely a symbol of the past” (in Ratnawati 2006)

According to Benda-Beckman and Taale (1996), housing and land connections became increasingly problematic in village areas, especially related to the changing of land use and the expansion of residential areas. Their study in Hila in Central Maluku District, for example, shows that the changing land use triggered new conflict. The changes were related to the economic exploitation of property resources, a more permanent and less flexible occupation of land, and the used of a much larger part of available land because of the presence of more labor power from Buton (Benda-Beckman and Taale 1996:55).
Moreover, the in-migration to the area was not only from other regions but also from rural to urban. Despite the agglomeration of the city area, rural economic activity in Maluku Islands remained less well developed. Ethnic Bugis, for example, who used to live along the coast, began to move to the city of Ambon. The urbanization process, in the view of some Ambonese, displaced the previous traders and took over some economic sectors (HRW 1999). In this regard, the dynamics of social relationships often led to tensions based mainly on competition between groups of migrants and the indigenous communities of Ambon.

3.2 The Pattern of Communal Violence in Ambon

The recurrence of conflict in Ambon during this period is commonly divided into three phases: the first, from January to April 1999; the second, from July to December 1999, and the third, from 2000 to 2004 (Tanamal and Trijono 2004). In this paper, I focus on the 1999
episodes. Several sources detail the pattern of violence, including those created by religious organizations. In this paper, I use data based on the report made by Human Rights Watch (HRW) in 1999 and Ecip’s work (1999). Their documents are based on secondary sources such as newspapers and direct interviews in the communities in Ambon during the post-conflict period. Descriptions that they provide in these documents allow me to draw a map showing the location of the incidence of violence and the origin of the actors involved in the conflict.

The tension in Ambon had started a couple of months before the first spark of conflict by an ongoing rumor that the residents from Bugis, Buton, and Makassar would be displaced, along with other non-Maluku Muslims (Ecip 1999). The first phase of conflict started on January 19, 1999 and continued to the end of April 1999, triggered by a gang fight in Batu Merah terminal, between two youth groups from the Christian neighborhood of a majority Muslims area of Batu Merah and the majority Muslim village of Mardika in Rijali neighborhood. On the same day, 600 Muslims converged on the Christian settlement area in Batu Merah Dalam and set fire to the houses as well as the business district in Mardika Market (HRW 1999). Furthermore, Christian settlements in Waihaong and Silale were targeted by the Muslims; the Silo Church was destroyed. Christian residents in Kudamati neighborhood took revenge on Muslims in Mardika but then were confronted by Muslims from Waringin. In the evening, a number of Christian citizens destroyed Muslim housing in Kampung Paradeys. This evening attack targeted migrants from Buton, Bugis, and Java (HRW 1999).

The conflict in downtown Ambon spread to Central Maluku district, showing how ethno-religious violence was connected between the city and the peripheral area. The rumor of the burning of Al-Fatah Mosque in the downtown area aroused the anger of Muslims from Wakal, Hitu, and Mamala, which are located in the northeast of Ambon Island. The Muslims headed to
Ambon city for revenge and destroyed several Christian villages in the district of Teluk Ambon Baguala.

As they moved from the hinterland, the Muslims were confronted by the Christian community at Passo who had mobilized after hearing about the destruction of Benteng Karang (HRW 1999). Moreover, the area of Hila in the northern part of Central Maluku District became a site of violence, where the Muslims of Wakal attacked the participants of Hila Bible Camp. On January 23, Muslim residents from Tulehu attacked the Christian village of Waai in the name of jihad because of the displacement of Butonese to Tulehu. Subsequently, on March 1, several Christians attacked the majority Bugis and Butonese settlement in Rinjani area.

To sum up, the first phase of conflict spread to surrounding neighborhoods and to other sub-districts of Ambon City and Central Maluku District with the burning of homes and houses of worship (see the detail in Table 2 and Map 3). The burnings of mosques and churches were predominant events that sparked the spread of the conflict to other areas. The nature of the conflict also shifted, as what first tended to be a fight of Christian Ambonese against the Muslim migrants transformed into a struggle between Christians and Muslims.

In contrast to the first phase of ethno-religious violence, the second significant conflict broke out after a clash of drunken youths on July 24, 1999 in the middle-class area of Poka in Teluk Ambon Baguala sub-district, that was inhabited by a multi-ethnic and religious population (Braithwaite 2010:154). This phase of the conflict was followed by the devastation of the Chinese-owned business district along A.J. Patty Street in Ambon City. The Muslims then also targeted Catholics, a group that was not involved in the previous conflict. Several fights occurred in houses of worship, including a large massacre of civilians in Galala Church and fighting in the area around Al-Fatah. At the end of 1999, a major confrontation occurred in
Mardika. Subsequently, on December 26, another large fight broke out in the city of Ambon, triggered by an accident involving a Christian pedestrian who was hit by a Muslim driver. This fight led to another attack on and destruction of Silo Church.

**Table 2. Matrix of the ethno-religious violence in Ambon in 1999**
Source: Compilation of data, mainly from HRW (1999) and Ecip (1999)

<table>
<thead>
<tr>
<th>Date</th>
<th>Location</th>
<th>Majority</th>
<th>Minority</th>
<th>Actors</th>
</tr>
</thead>
<tbody>
<tr>
<td>1/19</td>
<td>Batu Merah</td>
<td>Muslims (with Butonese, Bugis, and Makassarese)</td>
<td>Christians</td>
<td>Christians and Muslims</td>
</tr>
<tr>
<td>1/19</td>
<td>Mardika</td>
<td>Christians</td>
<td>Muslims</td>
<td>Muslims from Batu Merah</td>
</tr>
<tr>
<td>1/19</td>
<td>Silale</td>
<td>Muslims</td>
<td>Christians</td>
<td>Muslims from outside Silale</td>
</tr>
<tr>
<td>1/19</td>
<td>Kudamati</td>
<td>Christians</td>
<td>Muslims</td>
<td>Christians and Muslims</td>
</tr>
<tr>
<td>1/19</td>
<td>Waringin</td>
<td>Muslims</td>
<td>Christians</td>
<td>Christians from Kudamati and Muslims from Waringin</td>
</tr>
<tr>
<td>1/19</td>
<td>Silo Church</td>
<td>Christians</td>
<td>Muslims</td>
<td>Muslims</td>
</tr>
<tr>
<td>1/19</td>
<td>Anthony Rebok Avenue</td>
<td>N/A</td>
<td>N/A</td>
<td>Christians burn kiosk belonging to Butonese and Bugis</td>
</tr>
<tr>
<td>1/19</td>
<td>Kampung Paradeys</td>
<td>N/A</td>
<td>N/A</td>
<td>Christians target Buton, Bugis, Minang, and Javanese</td>
</tr>
<tr>
<td>1/19-20</td>
<td>Batu Gantung, Waringin</td>
<td>Muslims</td>
<td>Christians (Northern part of neighborhood)</td>
<td>Christians from Batu Gantung Kudamati, Mardika, and Nusaniwe sub-district</td>
</tr>
<tr>
<td>1/20</td>
<td>Major markets in city</td>
<td>N/A</td>
<td>N/A</td>
<td>Christians</td>
</tr>
<tr>
<td>1/20</td>
<td>Pelita Shopping Area, the Gambus market, the Mardika market, the Mardika fruit market, and the Cakar Bongkar food market</td>
<td>N/A</td>
<td>Some settlements of Muslims Butonese around the Gambus market was burned</td>
<td>Christians</td>
</tr>
<tr>
<td>1/20</td>
<td>Pohon Pule</td>
<td>N/A</td>
<td>Muslims (Bugis housing complex)</td>
<td>Christians</td>
</tr>
<tr>
<td>1/20</td>
<td>Gunung Nona</td>
<td>Christians</td>
<td>Muslims (Butonese)</td>
<td>Muslims from Hitu and Mamala, Morela, Hulana, Hitu-Missin, and Wakal; Christians</td>
</tr>
<tr>
<td>1/20</td>
<td>Benteng Karang</td>
<td>N/A</td>
<td>Muslims (Southeastern Moluccas)</td>
<td>Muslims from Hitu and Mamala, Morela, Hulana, Hitu-Missin, and Wakal; Christians</td>
</tr>
<tr>
<td>1/20-21</td>
<td>Passo, Nania, Negeri Lama</td>
<td>Christians</td>
<td>Muslims</td>
<td>Muslims from Hitu</td>
</tr>
<tr>
<td>Date</td>
<td>Location</td>
<td>Muslims</td>
<td>Christians</td>
<td>Muslims from Wakal</td>
</tr>
<tr>
<td>------------</td>
<td>-----------------------------------</td>
<td>------------------------------</td>
<td>-----------------------------</td>
<td>--------------------</td>
</tr>
<tr>
<td>1/20-21</td>
<td>Wailette and Kamiri, Hative Besar</td>
<td>Christians</td>
<td>Muslims (Butonese, Bugis, Makassarese)</td>
<td>Christians &amp; Muslims</td>
</tr>
<tr>
<td>1/22</td>
<td>Mangga Dua</td>
<td>Christians</td>
<td>Muslims</td>
<td>Christians</td>
</tr>
<tr>
<td>2/23</td>
<td>Waihaong</td>
<td>Christians</td>
<td>Muslims</td>
<td>Muslims</td>
</tr>
<tr>
<td></td>
<td>Batu Merah</td>
<td>Muslims</td>
<td>Christians</td>
<td></td>
</tr>
<tr>
<td>2/23</td>
<td>Waa</td>
<td>Christians</td>
<td>Muslims</td>
<td>Christians &amp; Muslims</td>
</tr>
<tr>
<td>2/23</td>
<td>Liang and Tulehu</td>
<td>Muslims</td>
<td>Christians</td>
<td>Christians &amp; Muslims</td>
</tr>
<tr>
<td>3/1-2</td>
<td>Rinjani (Batu Merah)</td>
<td>Muslims (mainly Bugis and Butonese)</td>
<td>Christians</td>
<td>Christians</td>
</tr>
<tr>
<td>3/5-6</td>
<td>Around Silo Church</td>
<td>N/A</td>
<td>N/A</td>
<td>Christians &amp; Muslims</td>
</tr>
</tbody>
</table>

**Second Phase of Conflict (1999)**

<table>
<thead>
<tr>
<th>Date</th>
<th>Location</th>
<th>Muslims</th>
<th>Christians</th>
<th>Muslims</th>
<th>Christians &amp; Muslims</th>
</tr>
</thead>
<tbody>
<tr>
<td>7/24</td>
<td>Poka</td>
<td>Christians</td>
<td>Muslims</td>
<td>Christians &amp; Muslims</td>
<td></td>
</tr>
<tr>
<td></td>
<td>A.J. Patty Street</td>
<td>N/A</td>
<td>N/A</td>
<td>Christians &amp; Muslims</td>
<td></td>
</tr>
<tr>
<td>8/12</td>
<td>Galala Church, Galala</td>
<td>Christians</td>
<td>Muslims</td>
<td>Muslims</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Al-Fatah Mosque, Waihaong</td>
<td>Christians</td>
<td>Muslims</td>
<td>Christians &amp; Muslims</td>
<td></td>
</tr>
<tr>
<td>11/26</td>
<td>Mardika</td>
<td>Christians</td>
<td>Muslims</td>
<td>Christians &amp; Muslims</td>
<td></td>
</tr>
<tr>
<td>12/26</td>
<td>Around Silo Church</td>
<td>Christians</td>
<td>Muslims</td>
<td>Christians &amp; Muslims</td>
<td></td>
</tr>
</tbody>
</table>

**INDEX**

- Locations of violence and origin of actors
- Locations of violence
- Origins of actors
- Information not available

**Map 3. Preliminary mapping of the locations of violence and origin of actors in 1999 conflict**

Source: Compilation of data, mainly from HRW (1999) and Ecip (1999); Drawn by author
The ethno-religious violence in 1999 resulted in the displacement of more than 90,000 people. The highest number of refugees went to Buton in Southeast Sulawesi. Thus, it appears that one of the consequences of the violence was the reduction in the number of Muslim migrants in Ambon.

Table 3. Data of Internally Displaced Person after the Ambon violence in 1999
Source: Ratnawati (2006)

<table>
<thead>
<tr>
<th>Date (1999)</th>
<th>Place of Conflict</th>
<th>IDP Location</th>
<th>Number of IDPs</th>
</tr>
</thead>
<tbody>
<tr>
<td>January-August 10</td>
<td>Ambon</td>
<td>Buton, Southeast Sulawesi</td>
<td>60,000</td>
</tr>
<tr>
<td>February 26</td>
<td>Ambon</td>
<td>Al-Fatah Mosque, Ambon</td>
<td>3,500</td>
</tr>
<tr>
<td>August 2</td>
<td>Ambon</td>
<td>Military institution, place of worship, government office in Ambon</td>
<td>30,000</td>
</tr>
<tr>
<td>August 23</td>
<td>Ambon</td>
<td>Outside Ambon</td>
<td>1,200</td>
</tr>
</tbody>
</table>

3.3 Space as a Motivation-driven Mechanism

Tracing the dynamics of ethno-religious settings in Ambon with the pattern of communal violence, we can infer that several factors support ethnic competition theory as an explanation of the structural cause of Ambon violence. The historical background of Ambon prior to the 1999 conflict reveals declining social fragmentation and hierarchy between Ambonese Christians and Muslims, as well as between the indigenous and migrant groups. The Muslims gained upward mobility along with growing access to education and employment opportunities, thus increasing competition over the distribution of socio-economic benefits. The process of transplantation of Muslim migrants to Ambon then changed the demographic and geographical patterns on the island. Along with increased mobility of the Muslims on the economic, social, and political ladders, competition over land and territory became one prominent condition that exacerbated the conflict between groups. The spatial mobility from rural to urban Ambon also eliminated the barriers for different ethno-religious groups to compete for land and occupation.
Although decreasing social segregation between groups was evident, the preliminary mapping of population distribution based on religious groups prior to the 1999 communal violence shows apparent spatial segregation at different levels: macro-level (island), city-level, and neighborhood level. The majority of the Muslim population resided in the Central Maluku District, and the Christian population settled mostly inside the boundary of Ambon City. Meanwhile, the archival review shows that residential segregation was manifested at the city level and neighborhood level, although these were not areas of total segregation. Both religious groups, with different majority/minority compositions, inhabited most of the areas. Moreover, the pattern of violence shows that the conflict occurred mostly in sub-districts and neighborhoods that were occupied by both religious groups. The conflict in Ambon city core happened predominantly in areas with majority Muslims and considerable numbers of the migrant population. The conflict was followed by massive displacement that increased the separation between the Christian and Muslim communities (Sidel 2008). The case of Ambon reveals that the patterns and dynamics of displacement intertwine with the competition over territory and resources, and the new formation of ethno-religious spatial setting.

Space then became a motivation-driven mechanism because the conflict was grounded in anxieties that increased over periods of time, especially regarding the changing demographic compositions. The sequence of violence left Ambon City more segregated than before, wherein the “once fluid, multiple, and disunited spatial and ethnic boundaries have become fixed, one dimensional, and totally coextensive” (Colombijn and Erdentug 2003). The displaced people moved to other areas inhabited by communities of their co-religionists. Displacement, as a consequence, enlarged the separation between Christian and Muslim communities and mediated the creation of “purified land” which increases the legibility of a group’s identity. Thus, the
conflict proved substantial in sharpening spatial segregation and simplifying the boundaries of religious identity and authority between the Christian and Muslim communities, redrawing a “religiously coded topography” (Sidel 2008:58). From this perspective, a higher degree of spatial segregation becomes the goal or result of the conflict.

The displacement occurred based on the increasing competition among groups over land. The conflict in Maluku escalated because the Muslim population increased its economic and territorial mobility vis-à-vis the other groups. From the historical description, space in urban Ambon encompasses an economic value or space as commodity. Government regulation, particularly in urban area, increased awareness of the residents over the economic value of land. We can infer that Ambon has experienced a long struggle over land relates to access of people to a place of living. The increased gap and segregation among ethno-religious groups, therefore, allowed greater control and autonomy of urban space in each sub-districts.

The communal violence in the core of Ambon City cannot be isolated from the areas in the neighboring Central Maluku District. The value of land as resource also differs between urban Ambon and the hinterland. In the case of hinterland villages, land titles became “one source of conflict” (van Klinken 2006) because the village-based system could not readily handle non-local landowners. According to Adam (2010), the violence that occurred mostly in rural areas was based on long-standing disputes related to land and border. Such disputes explain why “ordinary folk” decided to participate in conflict. According to him, the violence that occurred in the hinterland was “a deliberate attempt to clear a certain space with the aim of assuming control” (Adam 2010:35). These villages also have histories of conflict with neighboring villages. Therefore, the analysis of why particular areas experienced conflict should consider the spatial (territorial dimension) and the long history of the local fight.
Moreover, the motivation to displace particular groups was related to the inward migration created during colonial rule and the New Order period. The Dutch colonial projects drew boundaries along ethnic and religious lines, privileged one group over another, and started early resentment among ethnic groups. This legacy of disadvantages further fostered the establishment of insider and outsider feelings and justified a need to displace particular groups. The segregation that existed prior to the 1999 conflict signified the subjective value of territory where certain areas “belonged” to certain groups. Mosques and churches were markers of particular communities belonging to particular places. The burning of places of worship in some areas escalated the conflict because it symbolized an act of removing particular groups. The rumors and news about burning churches or fights in the inner city of Ambon spread to the hinterland and sparked the “ties of obligation to co-religionist villages” (van Klinken 2006:137).

The 1999 conflict resulted in an intensifying segregation between groups, and an increasing territoriality based on religious identity. Artworks such as murals, signboards, and sculptures depicting Jesus and other Christian saviors have since become territorial emblems to mark the Christian identity and to “ward off Muslims” (Spyer 2008:11). In this sense, space in urban and hinterland Ambon has significant value related to personal and collective historical relationships.

3.4 Space as an Opportunity-driven Mechanism

Although this discussion suggests that ethno-religious tension in Ambon was caused by the increased competition among groups, support for ethnic segregation theory is also quite evident in the spatial dimension. As this approach suggests, residential segregation increases ingroup solidarity and interaction within groups. The concentration of Muslims and Christians in
particular areas of Ambon made them more susceptible to being mobilized to join the conflict. Segregation between religious groups, on the other hand, reduces the interaction between groups and discourages an existence of associational life between groups. To further examine this interaction factor, I take Batu Merah and Wayame sub-districts as examples. As shown in Table 2, violence frequently occurred in Batu Merah that comprised a Muslim majority and a Christian minority, the latter dwelling in the Batu Merah Dalam neighborhood. In the case of Wayame Village, spatial integration increased social relations between Muslims and Christians. In this area, social and cultural segregation was low and reduced the probability for provocation.

Furthermore, the mapping and matrix of ethno-religious violence reveals that residential segregation between ethno-religious groups led to a magnified level of conflict, as one group could quickly identify the targeted groups. As mentioned, although the city of Ambon was predominantly Christians, Muslims dominated the outer part of the municipality, especially in the north and west part of the Island of Ambon. Some villages outside of Ambon City, such as Hila and Waai that have large Christian community, were subjected to the anger of the Muslims from surrounding areas. According to Davidson, the selective targeting of native Christian Ambonese in these areas was along ethnic lines, done particularly by migrants of Butonese, Makassarese, and Bugis, who are mostly Muslims (2008:177).

Similarly, collective targeting happened during the conflict in the city core area. As explained by Ecip (1999:176):

“...the Christians in nearby Kudamati heard that Muslim residents of Batu Merah had attacked Christian residents of Mardika and that homes and religious buildings had been burned. They gathered themselves together to mount a counteroffensive and defend their co-religionists. A Muslim crowd at Waringin blocked them, and the two parties attacked each other” (translated by author).
In other words, the clustering of ethno-religious groups provided means for collective targeting during the conflict. The identification of particular neighborhoods based on the religion of majority group became a tool that “fed the fighting.” As van Klinken mentioned in his writings:

“… a young Muslim outraged by the bloodshed, showed me a map he had drawn. On it were marked the red and white militia posts (posko) situated near the front line as it snaked through Ambon city… This map of a city at war showed that different localities in it had robust identities as being either Protestant or Muslim” (2006:137).

Spatial segregation, therefore, became the mechanism that facilitated mobilization within a co-religionist group and also provided a strategic instrument for particular groups in collective targeting of opponent groups. The map that was made and circulated by Laskar Jihad, for example, showed locations of the allied and opponent groups. Therefore, the affiliation of an individual with a neighborhood became the signifier of ethno-religious identity.

4. Concluding Remarks and Further Research

In this paper, I have attempted to seek a framework to examine how and when spatial patterns influence the occurrence of communal violence. The preliminary findings of the case show that space should be put into the equation in examining the causal mechanisms of communal violence. In the context of Ambon, space played a role as a factor that ameliorated the occurrence of conflict both as a motivation-driven mechanism and an opportunity-driven mechanism. Space acted as a motivation-driven mechanism in the Ambon conflicts because the existed spatial segregation created a desire of the Christian and Muslim groups to gain a larger control of certain territory along with its value as an economic resource and for collective identity formation. Therefore, a higher degree of spatial segregation between religious groups was the objective of the conflict. Space played a role as an opportunity-driven mechanism in
which the existed spatial segregation in Ambon prior to 1999 conflict increase the interaction and
solidarity within groups that accelerate mobilization of a particular group. It also facilitated the
collective targeting of other groups during a state of conflict. Related to the debate on ethnic
competition theory and ethnic segregation theory, my findings suggest that the approaches
should not be seen as competing perspectives, but rather as two different mechanisms to read the
causal links of ethnic tensions when they are applied to different spatial levels.

The argument that I made in this paper does not suggest that spatial segregation is the
leading cause of violence. Nevertheless, this study expands the knowledge of the causal
conditions that affect ethno-religious groups’ relations, in which the presence of segregation can
activate and magnify the occurrence of ethnic conflict. In other words, without spatial
segregation, the other intervening phenomena such as an economic downturn and political
juncture would operate more weakly.

This paper has several limitations, including the use of a single case study and incomplete
data collection. The lack of availability of relevant micro-level data prior to the conflict limits the
analysis to explaining only partly how changes in spatial pattern related to motivation to sharpen
boundaries between groups. Several pieces of contrasting information related to the location of
violence and actors involved shows a possibility of bias reporting that would reduce the accuracy
of data used in the analysis. Further research on the relationship between space and ethnicity,
with more case material and data, is needed to corroborate the argument and to arrive at a robust
conclusion. The next stage of this research involves field study and on-site data collection to
support an in-depth analysis. Similarly, this paper has not detailed the aspect of social
organization within the boundaries of the neighborhood that influences the trajectories of
neighborhood residents. Therefore, group actors involved in mobilization and targeting during
conflict as well as the pattern of interaction need to be explored further. Regarding methodology, there is the possibility of using various mechanisms in measuring segregation developed by scholars in the US. Massey and Denton (1988), for example, provide spatial understanding of segregation by proposing five categories, including evenness, exposure, concentration, centralization, and clustering.

Nonetheless, the current framework may be applied in future research to compare Ambon to other areas with similar or contrasting conditions. Furthermore, we can start to investigate how residential choice operates in such a tense environment and why segregation is maintained. Therefore, this paper opens the possibility for future research that would also fill gaps in the literature. These gaps are related to the need for comparative studies, particularly in developing and poor countries; variations in methodology and analysis; the use of spatial data; studies on other social categories, such as gender and age (e.g., young people); intergenerational effect of ethno-religious violence; and examination of policy making.

**Bibliography**


---

**Appendix 1:**

**Indonesia religion distribution map**

Source: Population Census Data 2010, Central Bureau of Statistics